SETON HALL UNIVERSITY SCHOOL OF LAW CENTER FOR SOCIAL JUSTICE

CIVIL LITIGATION CLINIC

833 McCarter Highway Newark, New Jersey 07102



Linda Fisher, Esq. Professor of Law (973) 642-8700 Fax (973) 642-5939 Linda.Fisher@shu.edu

July 31, 2015

RECEIVED

VIA HAND-DELIVERY

Clerk of the Supreme Court of New Jersey Hughes Justice Complex 25 W. Market St., 8th fl. P.O. Box 970 Trenton, NJ 08625-0970 JUL 3 1 2015

OF NEW JERSEY

RE: GMAC MORTGAGE, L.L.C. v. TAMILYNN WILLOUGHBY, No. 076006

Dear Sir or Madam:

This office represents Amicus Curiae, Seton Hall Center for Social Justice in support of Defendant-Petitioner Tamilynn Willoughby in the above captioned matter. Enclosed please find for filing:

- Original and eight copies of Notice of Motion for Leave to Participate as Amicus Curiae in support of Plaintiffs-Petitioners;
- Certification of Linda E. Fisher, Esq. in Support of the Notice of Motion for Leave to Appear Amicus Curiae;
- Original and eight copies of Brief of Amicus Curiae in support of Plaintiffs-Petitioners;
- Original and one copy of Certification of Service;
- Stamped self-addressed envelope.

Kindly file same and return a stamped copy of the Certification of Service in the envelope provided.

New Jersey Supreme Court July 31, 2015 Page Two

Thank you for your attention to this matter.

Very truly yours,

Linda E. Fisher, Esq.

Lando Fish

Enclosures

cc: Jaime Ackerman, Esq. (via New Jersey Lawyer's Service) Joshua Denbeaux, Esq. (via e-mail) Linda E. Fisher, Esq.
Seton Hall University, School of Law
Center for Social Justice
833 McCarter Hwy.
Newark, New Jersey 07102
(973) 642-8700 / Fax: (973) 642-5939

Amicus Curiae for Petitioner TamiLynn Willoughby RECEIVED

JUL 3 1 2015

SUPREME COURT OF NEW JERSEY
No. 076006

SUPREME COURT OF NEW JERSEY

GMAC MORTGAGE, L.L.C.,

Plaintiff-Respondent,

v.

TAMILYNN WILLOUGHBY,

Defendant-Petitioner.

ON PETITION FOR CERTIFICATION OF THE FINAL ORDER OF THE SUPERIOR COURT OF NEW JERSEY APPELLATE DIVISION

Sat Below:

TRIAL COURT BELOW:
Judge Alexander P. Waugh, J.A.D.
Judge Harry G. Carroll, J.A.D.

A Civil Action

..... App. Div. #A-001294-13T3

CERTIFICATION OF LINDA E. FISHER IN SUPPORT OF MOTION FOR LEAVE TO APPEAR AND ARGUE AMICUS CURIAE

- I, Linda E. Fisher, of full age and competence, hereby certify as truthful the following:
 - 1. I am an attorney at law in the State of New Jersey.

- 2. I am a professor at Seton Hall University School of Law and the faculty director of the Center for Social Justice's Civil Litigation Clinic. The Center wishes to appear as amicus curiae for TamiLynn Willoughby ("Defendant-Petitioner").
- 3. I have been litigating predatory lending, mortgage fraud and foreclosure cases since 1999. I have also been heavily involved in legislative and policy advocacy on behalf of borrowers, in addition to researching issues related to the foreclosure crisis. I was a member of the Newark/Essex Foreclosure Task Force for many years and am otherwise involved in statewide networks of borrower advocates.
- 4. For years, I have heard hundreds of stories from other advocates, including lawyers and housing counselors, about mortgage servicer dysfunction in processing mortgage modification applications and general unwillingness to grant modifications particularly permanent mortgage modifications. My own experience has been quite similar. Unfortunately, the situation has not appreciably improved over the years most borrowers remain at a distinct disadvantage relative to lenders.

- 5. The facts contained in the Notice of Motion for Leave to
 Appear as Amicus Curiae are true to the best of my
 knowledge and information.
- 6. Included in the Appendix to the Center for Social

 Justice's Brief of Amicus Curiae are true and correct

 copies of the Exhibits to the brief.

I certify that the foregoing statements made by me are true. I am aware that if any of the foregoing statements made by me are willfully false, I am subject to punishment

Linda E. Fisher, Esq.

2 inda 5's

Dated: July 30, 2015

Linda E. Fisher, Esq.
Seton Hall University, School of Law
Center for Social Justice
833 McCarter Hwy.
Newark, New Jersey 07102
(973) 642-8700 / Fax: (973) 642-5939
Amicus Curiae for Petitioner TamiLynn Willoughby

RECEIVED

JUL 3 1 2015

SUPREME COURT OF NEW JERSEY

SUPREME COURT OF NEW JERSEY
No. 076006

GMAC MORTGAGE, L.L.C.,
 Plaintiff-Respondent,

v.

TAMILYNN WILLOUGHBY,
Defendant-Petitioner.

ON PETITION FOR CERTIFICATION OF THE FINAL ORDER OF THE SUPERIOR COURT OF NEW JERSEY APPELLATE DIVISION

Sat Below:
TRIAL COURT BELOW:
Judge Alexander P. Waugh, J.A.D.
Judge Harry G. Carroll, J.A.D.

A Civil Action

App. Div. #A-001294-13T3

NOTICE OF MOTION FOR LEAVE TO APPEAR AND ARGUE AMICUS CURIAE, AND TO FILE THE BRIEF ACCOMPANYING THIS MOTION

PLEASE TAKE NOTICE THAT the Seton Hall University School of Law, Center for Social Justice, by its attorney Linda E. Fisher, Esq., hereby moves pursuant to \underline{R} . 1:13-9 before the Supreme Court of New Jersey for an order permitting it to (1) appear as

Amicus Curiae in the above matter; (2) file the brief accompanying this motion; and (3) participate in oral argument.

IDENTITY OF THE APPLICANT

The Center for Social Justice at Seton Hall University School of Law ("the Center") is both a state-certified legal services program and a clinical legal education program where law students and professors work together on issues of public interest, including the rights of homeowners facing foreclosure. The Center has provided free legal assistance to lower-income New Jersey homeowners involved in predatory lending schemes, mortgage fraud, and foreclosure litigation and has advocated on their behalf for over fifteen years.

ISSUE TO BE ADDRESSED

The issue to be addressed is as follows:

Whether this Court should require lenders and servicers to abide by foreclosure settlement agreements consummated during participation in the New Jersey Residential Foreclosure Mediation Program, or whether it is permissible for these financial institutions to unilaterally modify material terms of the agreement afterwards.

NATURE OF THE PUBLIC INTEREST

The public interest is heavily implicated when financial institutions refuse to uphold agreements entered into with

borrowers. It is implicated even more when the agreement was the result of mediation, as part of a State-sponsored program to alleviate the costs of foreclosure.

SPECIAL EXPERTISE AND INTEREST

The Center is one of the few organizations in New Jersey that provides legal representation, advocacy, and scholarship on issues affecting homeowners and communities experiencing foreclosure. For over fifteen years, the Center has represented homeowners in foreclosure and those who have experienced mortgage fraud or predatory lending. During this period of time, the Center's students and faculty have litigated dozens of foreclosure cases in New Jersey. The Center's cases have frequently been mediated, often reaching successful resolutions. Center faculty have also conducted research on mortgage modifications and published on foreclosure delays.

ARGUMENT

The standard for filing an <u>amicus</u> brief in this Court is governed by $R.\ 1:13-9$. Under $R.\ 1:13-9$, "The court shall grant the motion if it is satisfied under all the circumstances that the motion is timely, the applicant's participation will assist in the resolution of an issue of public importance, and no party to the litigation will be unduly prejudiced thereby."

R. 1:13-9. Amicus respectfully requests the Court find the timeliness of this filing satisfactory under R. 1:13-9.

First, this motion is timely. The Center filed a motion for extension of time, which was granted, with a filing deadline of July 31. Second, under New Jersey law, parties will be allowed to join as amicus if the Court is satisfied that "the applicant's participation will assist in the resolution of an issue of public importance . . ." R. 1:13-9; State v. Maguire, 84 N.J. 508 (1980) (granting leave to appear as amicus curiae due to public importance of the issues involved). Furthermore, the participation of amicus curiae is particularly appropriate in cases with "broad implications," Taxpayers Ass'n of Weymouth Township v. Weymouth Township, 80 N.J. 6, 17 (1976), cert.denied sub nom., <a href="mailto:Feldman v. Weymouth Township, 430 U.S. 977 (1977), or of "general public interest," Casey v. Male, 63 N.J. Super. 255, 258 (Cty. Ct. 1960).

In view of the applicable law, <u>amicus</u> should be granted leave to file because the Center for Social Justice will offer an important perspective on the policy and purpose behind New Jersey's Residential Mortgage Foreclosure Mediation Program. The Center seeks to appear as <u>amicus</u> to inform the Court how reversing the Appellate Division's decision and enforcing the mediated settlement agreement will uphold the long-standing

policies of New Jersey with respect not only to the Mediation Program itself, but also to promoting settlement of litigation.

The Center seeks to underscore the real world implications that this Court's decision in this case will have on the viability of State-sponsored alternatives to foreclosure. The Mediation Program was created to assist homeowners facing loss of their homes, but it cannot function when courts refuse to acknowledge settlements. In addition, allowing $\underline{\text{amicus}}$ to appear before the Court will not cause the prejudice proscribed by $\underline{\text{R.}}$ 1:13-9 to any party in this action.

In short, as one of the few organizations providing legal representation and advocacy to lower-income New Jersey homeowners facing foreclosure, while also producing scholarship on the issues affecting this type of litigation, amicus is well-situated to aid the Court in its consideration of the issues raised in this Petition.

CONCLUSION

For the foregoing reasons, the Center respectfully requests leave to participate as $\underline{\text{Amicus}}$ $\underline{\text{Curiae}}$ in the above captioned matter.

Dated: July 31, 2015

SETON HALL SCHOOL OF LAW CENTER FOR SOCIAL JUSTICE Counsel for Amicus Curiae 833 McCarter Highway Newark, New Jersey 07102 (973) 642-8700 On the brief:

Linda E. Fisher, Esq.

inta Fis

Linda E. Fisher, Esq.
Seton Hall University, School of Law
Center for Social Justice
833 McCarter Highway
Newark, New Jersey 07102
(973) 642-8700 / Fax: (973) 642-5939
Amicus Curiae for Petitioner TamiLynn Willoughby

RECEIVED 1015

JUL 3 1 2015

SUPREME COURT
OF NEW JERSEY

SUPREME COURT OF NEW JERSEY No.07006

GMAC MORTGAGE, L.L.C.,

Plaintiff-Respondent,

v.

TAMILYNN WILLOUGHBY,

Defendant-Petitioner.

ON PETITION FOR CERTIFICATION OF THE FINAL ORDER OF

THE SUPERIOR COURT OF NEW JERSEY

APPELLATE DIVISION

Sat Below:

Judge Alexander P. Waugh, J.A.D.

Judge Harry G. Carroll, J.A.D.

A Civil Action

App. Div. #A-001294-13T3

PROOF OF SERVICE OF MOTION FOR LEAVE TO APPEAR AND ARGUE AMICUS CURIAE, AND TO FILE THE BRIEF ACCOMPANYING THIS MOTION

I, Ana Figueiredo, hereby certify:

1. I am a paralegal at Seton Hall University, School of Law, Center for Social Justice, Civil Litigation Clinic. I work for Linda Fisher, an attorney of law. The Center wishes to appear as an amicus curiae for TamiLynn Willoughby ("Defendant-Petitioner").

- 2. On July 31, 2015, I forwarded for filing via Lawyers Service addressed to the MR. MARK NEARY, CLERK OF THE SUPREME COURT, OF NEW JERSEY Hughes Justice Complex, 25 W. Market Street, Trenton, NJ 08625-0970, the original and eight copies of the "NOTICE OF MOTION FOR LEAVE TO APPEAR AND ARGUE AMICUS CURIAE, AND TO FILE THE BRIEF ACCOMPANYING THIS MOTION" ("Notice").
- 3. Also on July 31, 2015, by Lawyers Service, I sent a true copy of the Notice to MR. JOSEPH H. ORLANDO, CLERK, APPELLATE DIVISION, Superior Court of New Jersey, Hughes Justice Complex, 25 W. Market Street, Trenton, NJ 08625-0006; and, on the same date, via New Jersey Lawyer's Service, I served a true copy of the Notice upon JAIME ACKERMAN, ESQ., Zucker Goldberg and Ackerman, LLC. at 200 Sheffield Avenue, Suite 101, Mountainside, NJ 07092, counsel for Plaintiff-Respondent GMAC MORTGAGE LLC.
- 4. PATRICIAD. CLEARY, P.J.CH. was also served via Lawyers Service at the Superior Court of New Jersey 1 East Main Street, Freehold, NJ, DENBEAUX, counsel JOSHUA for the 07728 and upon Mr. TAMILYNN WILLOUGHBY, who served Defendant-Petitioner electronically at jdenbeaux@denbeauxlaw.com and via first class regular mail at Denbeaux & Denbeaux, 366 Kinderkamack Road, Westwood, NJ 07675.

I hereby certify that the foregoing statements made by me are true. I am aware that if any of the foregoing statements are willfully false, I am subject to punishment.

DATED: July 31, 2015

Ana Figueiredo Paralegal

SUPREME COURT OF NEW JERSEY No. 076006

RECEIVED

MIL 3 1 2015

GMAC MORTGAGE, L.L.C.,
Plaintiff-Respondent,

V.

TAMILYNN WILLOUGHBY,
Defendant-Petitioner.

ON PETITION FOR CERTIFICATION OF THE FINAL ORDER OF THE SUPERIOR COURT OF NEW JERSEY APPELLATE DIVISION

Sat Below: TRIAL COURT BELOW: Judge Alexander P. Waugh, J.A.D. Judge Harry G. Carroll, J.A.D.

A Civil Action

App. Div. #A-001294-13T3

APPENDIX OF AMICUS CURIAE SETON HALL LAW CENTER FOR SOCIAL JUSTICE

SETON HALL UNIVERSITY SCHOOL OF LAW
CENTER FOR SOCIAL JUSTICE
Civil Litigation Clinic
833 McCarter Highway
Newark, NJ 07102
(973) 642-8700
Attorney for Amicus Curiae on behalf of
Petitioner Tamilynn Willoughby
Seton Hall University School of Law
Center for Social Justice

On the Brief: Linda E. Fisher, Esq.

APPENDIX OF AMICUS CURIAE

TABLE OF CONTENTS

Willoughby	Settlement	Agreement	Exhibit	F
Mediation	Statistics .		Exhibit	E



MEDIATOR: COMPLETE THIS REPORT IMMEDIATELY FOLLOWING THE END OF THE FINAL MEDIATION SESSION IN A CASE. DO NOT COMPLETE THIS FORM IF THE MEDIATION PROCESS IS CONTINUING.

VICINAGE STAFF: ENSURE THAT THE MEDIATION PROCESS IS FINAL BEFORE SENDING TO: Civil Practice Division, P.O. Box 981, Trenton, NJ 08625.

	Superior Court of New Jersey Chancery Division Managery General Equity
•	DOCKET NO. F- 19199- 56
M D	19159-06
Plaintiff, v. Defendant.	Civil Action 1915 100 Foreclosure Mediation Completion Report
Mediation Outcome:	2 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 - 1 -
ÇM Foreclosure Action Resolved - Partie	
	owner Not Retaining Property (Case Not Dismissed
	Agreement Reached (Case Not Dismissed)
<u>.1</u>	Reschedule Mediation (Case Not Dismissed)
FD Further Discussions Mediator Sigh Above Mediator Print Name	y Grazias
f CI, CM or PS are selected, proceed and check all terms	thát apply:
For CM or PS (Homeowner to Remain in Property) Reinstatement Repayment Plan Forbearance Agreement	Principal Forbearance Other
Extension Agreement	For CJ Only (Homeowner Not Retaining Property)
Waiver, Pees/Penalties	Cash for Keys
Loan Modification Interest Rate Reduction ARM to Fixed Rate Amortization Extended Gov't Fund Incentive Applied Principal Reduction	☐ Voluntary Surrender/Graceful Exit ☐ Deed in Lieu of Foreclosure ☐ Short Sale
·	
omments: (Please note suggestions, concerns or other co	mments on the program)

	CHANCERY DIVISION Manual COUNTY
Plaintiff, v. Plaintiff, v. Defendant.	GENERAL EQUITY Docket No F- 1915 STORE INTERIM PROVISIONAL SETTLEMENT
1-/ 4	Sonary payments to the plaintiff for a period of Sonson FD and Sessions,
Date: May LS, L->> Defendant Print Name	Plaintiff Counsel Print Name
Defendant Signature Defendant Coursel Print Name	Plaintiff Counsel Signature P. Pwler & SQ Enclose Goldson Goldson
Defendant Counsel Signature	·
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Foreclosure Mediation Settlement Memorandum

	- Construction Contention in C	
	DOCKET NO: FIGHT SA	
	Plaintiff's Namo V. First Defondant's Nation	
	The terms of this settlement memorandum were arrived at through mediation conducted on May 25,	1010
1	in settlement of the foreclosure action initiated by (herein lender)	
	against (herein borrower].	
0.00	The parties agree that the foreclosure action is resolved upon the following terms, conditions and covenants: Borrower is being offered a ting to formanent modification plan contingent on Signed modification down an initial down payment. Borrower must make a down payment of \$6,000,00 make	
0 1 2 1 1 1 X	layable to wenthbridge mortsage and defined to the office of Inches colders Ackerma UC in mantainale news before lian monday I so It 2010. At that point enter will adjourn sale for a weeks, Lenter to adjourn 28 days atatine as payments are maders There are payments are to be sent to the Servicets There are no grove periods on any payment.	50n
7 4 4 4 4 4	The loan will be anartized at 500 for 480 months raking the now payment amant est. mated at 1678,48 ITI, were payments start on July 1, 2010 vin Cestified foods and are to continue of en setue to 5 of each month twenther. There are no grace enols.	
	The parties agree that when executed this mediation settlement memorandum shall be final, binding and enforceable upon all parties and resolves the lender's claim that the borrower's default under the terms of the note and mortgage permit the initiating of the forcelosure action. This memorandum shall be admissible in any action or legal proceeding to enforce its terms.	
'	The pending foreclosure action will be dismissed without projudice, subject, however, to the right of the lender, in the event that the borrower fails to fulfill the terms of this settlement memorandum, to move on or before one year from the date hereof to reinstate the complaint at the point previous processing ceased.	
•	The parties agree that the terms of this mediation settlement memorandum are not confidential and will be filed with the foreclosure action and is, consequently, a public document pursuant to Rule 1:38. In the event any document is required for recordation with the county clerk, the lender shall prepare the same at no expense to the borrower, provided, however, that any term or provision which deviate from the terms and provisions herein shall be null and void.	
•	The parties acknowledge that: (1) they have reviewed this memorandum and understand and agree with the terms and provisions contained herein and enter into it freely; (2) if applicable, the mediator has actual splely as the scrivener and not as the attorney or advisor for either parts.	
nde	TS. Repressagiative Signature Date Date Someway's Signature Date Date	•
T !	Julio Goldsers Ackerny Borrowers Signature Date	
	# = 16H	



Foreclosure Mediation Settlement Memorandum
DOCKET NO: F 19159 6
Plaintiff's Name V. Will Such Last First Defendant's Name 1 319
The terms of this settlement memorandum were arrived at through mediation conducted on May 15,
in settlement of the foreclosure action initiated by
against will by [herein borrower].
The parties agree that the foreclosure action is resolved upon the following terms, conditions and covenants:
covenants:. 1. The New Destinated influid principal balance is \$215,365.30 orthor level recordizes 32,764,28 in resortive escross and corporate advances.
32,764,28 in resolve escross and 2,000 corporate advances.
71, 736.39 in arrews will be Rtinto a non interest bening extends when maturaly, 3. balloan that is payable whom maturaly,
a non interest bening extension
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4. If If All trial Payments are Made Lever will make modification desirable to the payment If any Payment of Missel lever will 5. The parties agree that when executed this mediation settlement memorandilm shall be final, binding and enforceable upon all
Lever will make mpditicular will for
It and howent is missed to we
The parties agree that when executed this mediation settlement memorandilm shall be final, binding and enforceable upon all parties and resolves the lender's claim-that-the-borrower's default-under the terms of the note and mortgage-permit-the-initiating of the foreclosure action. This memorandum shall be admissible in any action or legal proceeding to enforce its terms.
6. The pending foreclosure action will be dismissed without prejudice, subject, however, to the right of the lender, in the event that the borrower fails to fulfill the terms of this settlement memorandum, to move on or before one year from the date hereof to reinstate the complaint at the point previous processing ceased.
7. The parties agree that the terms of this mediation settlement memorandum are not confidential and will be filed with the forcelosure action and is, consequently, a public document pursuant to Rule 1:38. In the event any document is required for recordation with the county clerk, the lender shall prepare the same at no expense to the borrower, provided, however, that any term or provision which deviate from the terms and provisions herein shall be null and void.
8. The parties acknowledge that: (1) they have reviewed this memorandum and understand and agree with the terms and provisions contained herein and enter into it freely; (2) if applicable, the mediator has acted solely as the serivener and not as the attorney or advisor-for-either party.
5/200 Winter (11.112.016. 5-25-11
ender's Representative Signature Date Date Date Date Date
1 2 Les Golds & Hellmany Borrower's Signature Date

8.

STGNUMS FUEDEN KURDUNG STEATRING ROBERATRUNG
Date: May 215 Time in: 4:155 Time out: bi 45 PM
CASE NAIME: (Plaintiff) SM:P
(Defendant) Willsughlag
DOCKETNO: F-19159 Shediator: T. Colion
Phone:
1) Plaintiff's To Company OPR - 23 3-DDD 4
Attorney: Eric Parker Tel. No. 908-233-850 2 K Party Represented: PAC Martgage
Tariy Rope cooking
2) Defendant's
Attorney: Jim Milano Tel. No. 356-667-1234.
Party Represented: W. Wouch by
3) Home Owners: 1 ami Jun Willou, (NOC)
Address: NO Secretary St
ZIMING BIOCH NO 0>235
Telephone No. 130-08/-00/0
4) HUD Counselor: Elawe Molen Tel. No. 732-409-628/
Conference Memo

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Foreclosure Mediation

	2009	2010	2011			2014	j					20	15						2015	CDAND
	Total	Total	Total	Total	Total	Total	JAN	FEB	MAR	APR	MAY	JUN	JUL	AUG	SEP	ОСТ	NOV	DEC	Total	GRAND TOTAL
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Settled Provisional	475		⊬ైవిం ≀}'390	~-		281	28	19	33	26	28	37							171	1,826
Settled by Housing Cnslr	2					£ 265		24	30	22	21	16							137	2,532
Could by Housing Chair		14814.0	(4)): O	0	1 to 120	0	0	0	0	0	0	0	0	0	0	0	0	0	. 2
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Develop California																<u> </u>			3.7.320	6,772
Percent Settled	58.5%	41.0%	39.0%	47.9%	50.0%	53.2%	58.1%	51.8%	58.7%	50.4%	54.5%	57.0%	#####	#####	#####	#####	#####	#####	55.1%	46.9%
Total Other	3,055	8,257	10,265	7,568	5,924	5,483	495	442	503	437	354	422	0	0	0	0	0	0	2,653	43,205
Cases Adjourned .	1,254	2,426	2,585	2.239	1.906	1.910	203	187	216	154	115	155							N - 1	1.48
Mediation Terminated	25	9	26			- 9		- 0	0	0	110	133							1,030	
No Appearance Plaintiff	· 9	14		v. 20		15		3	0	0		0							San Carl	114 78
No Appearance Defendant	110	295	300	130	45			5	3	6	10	10				ļ			40	978
Continued	541	3,234	5,434	3,779	3,041	2,606	195	168	223	195	180								1.181	19,816
Pending	211	702	587		248	189	29	25	8	15	11	13	_			-			101	2,434
Canceled	277	745			376	368	22	25	25	18	21	0							111	3,245
Scheduled in Error**	228	372	437	₫ 362	212	239	31	19	18	32	6	13							119	
Further Discussion***	400	392	44	1		-	1	0	0	0	1	0							2	865
Completed-Judgment Pend	0	68			29			3	4	4	5	1							18	223
Homeowner Rej Prov Settl	. 0	0	0	av 0	29	• 58	6	7	6	13	5	9							46	133
Recommended for Mediation by			12 18 18 18 18 18 18 18 18 18 18 18 18 18	بير																ليستنسخنوا
Housing Counselor	1,063	1,625	1:018	785	205	``.'o	0	0	0	0	0	0	0	0	0	ا ا	0	0		4,696
Mediation Requests by		• • •	建一个	(5)		123				-						<u> </u>	<u> </u>			
Homeowner	2,713	2,864	1,683	1,022	1,363	1,569	102	139	150	102	230	144							867	12,081

^{*} Scheduled for mediation but settles before the mediation occurs.

^{**} E.g., scheduled for mediation then discovered the defendant is not the homeowner, or that the property is not the homeowner's principal residence.

^{***} Case not settled but agreed to further discussion.

Foreclosure Mediation Jan2009 - Jun2015

	ATL	BER	BUR	CAM	CPM	CUM	ESX	GLO	HNT	HUD	MER	MID	MON	MRS	OCN	PAS	SLM	SOM	SSX	UNN	WRN
New Scheduled	592	1662	1024	915	181	194	1713	546	171	842	795	1560	1610	793		1277	92	513	349		187
Total Activity (Settled+Not Settled+Other)	1823	5030	3022	2632	534	596	6375	1616	710	3033	2007	4437	6062	3135	4350	3185	278	1944			677
Total Completed Mediation (Settled+Not Settled)	373	1137	780	642	134	147	1172	436	135	498	517	1144	1399	458		925	71	367	259	762	119
Total Settled	171	587	371	300	67	78	534	223	50	210	278	526	816	162	570	361	32	161	121	302	58
Settled Prior*	42	151	135	93	25	36	300	70	21	86	52	42	116	25	144	113	12	57	19	55	24
Settled by Mediation	49	157	55	99	17	16	84	74	13	27	79	148	312	97	210	165		44	70	89	15
Settled Provisional	80	279	180	108	25	26	150	79	16	96	147	336	388	40	216	83	14	60	32	158	19
Settled by Housing Counselor	0	0	1	0	0	0	0	0	0	1	0	0	0	0	0	0		0	0	0	0
Not Settled	202	550	409	342	67	69	638	213	85	288	239	618	583	296	598	564	39	206	138	460	61
Percent Settled	45.8%	51.6%	47.6%	46.7%	50.0%	53.1%	45.6%	51.1%	37.0%	42.2%	53.8%	46,0%	58.3%	35.4%	48.8%	39,0%	45,1%	43.9%	46.7%	39,6%	`48.7%
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Pending	138		172	126	49		152	23	24	36	347	112	421	98	106	148	5	95	34	53	34
Canceled	312	241	145	137	34		350	37	30		67	232	122	435	175	241	4	86	210	159	31
Scheduled in Error**	22	68	84	68	6		307	81	36	111	52	123	117	228	162	82	11	108	76	181	31
Further Discussion***	58		74	133	8		52	40	10	31	27	74	70	22	15	47	5	22	15	57	7
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Mediation Requests by Homeowner		1394				86	1119	308	130	648	448	1118	912	654	807	1097	46	406	292	980	153

^{*} Scheduled for mediation but settles before the mediation occurs.

^{**} E.g., scheduled for mediation then discovered the defendant is not the homeowner, or that the property is not the homeowner's principal residence.

^{***} Case not settled but agreed to further discussion.

TOTAL 17,548 55,848 12,643 1,826 2,532 2 4,536 11,350 11,4 78 978 19,816 2,434 3,245 1,969 865 2,23 4,696 12,081

Foreclosure Mediation Jan 2015 - Jun 2015

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Further Discussion***	0	0	0	7	0	0	0	0	0	0	0	0	0	0	0	0	0		0	0	2
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^{*} Scheduled for mediation but settles before the mediation occurs.

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^{**} E.g., scheduled for mediation then discovered the defendant is not the homeowner, or that the property is not the homeowner's principal residence.

^{***} Case not settled but agreed to further discussion.

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SUPREME COURT OF NEW JERSEY No. 076006

SUPREME COURT OF NEW JERSEY

GMAC MORTGAGE, L.L.C.,
Plaintiff-Respondent,

V.

TAMILYNN WILLOUGHBY,
Defendant-Petitioner.

ON PETITION FOR CERTIFICATION OF THE FINAL ORDER OF THE SUPERIOR COURT OF NEW JERSEY APPELLATE DIVISION

Sat Below: TRIAL COURT BELOW: Judge Alexander P. Waugh, J.A.D. Judge Harry G. Carroll, J.A.D.

A Civil Action

----- App. Div. #A-001294-13T3

BRIEF OF AMICUS CURIAE SETON HALL LAW CENTER FOR SOCIAL JUSTICE

SETON HALL UNIVERSITY SCHOOL OF LAW
CENTER FOR SOCIAL JUSTICE
Civil Litigation Clinic
833 McCarter Highway
Newark, NJ 07102
(973) 642-8700
Attorney for Amicus Curiae on behalf of
Petitioner Tamilynn Willoughby
Seton Hall University School of Law
Center for Social Justice

On the Brief: Linda E. Fisher, Esq.

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STATEMENT OF INTEREST OF AMICUS CURIAE

The Center for Social Justice at Seton Hall University School of Law ("the Center") is both a state-certified legal services program and a clinical legal education program where law students and professors work together on issues of public interest, including the rights of homeowners facing foreclosure. The Center has provided free legal assistance to lower-income New Jersey homeowners involved in predatory lending schemes, mortgage fraud, and foreclosure litigation for more than fifteen years. Mediation is a frequent avenue for successful resolution of the Center's cases.

Additionally, the Center is one of the few organizations in New Jersey that provides advocacy and scholarship for issues that affect homeowners, as well as entire communities that experience foreclosure. Among other foreclosure related issues, Center faculty are conducting research on mortgage modifications and have published on the topics of mortgage fraud and foreclosure delays.

See, e.g., Linda E. Fisher, Shadowed by the Shadow Inventory: A Newark, New Jersey Case Study of Stalled Foreclosures and Their Consequences, 4 UC Irvine L. Rev. 1265 (2014).

STATEMENT OF FACTS AND PROCEDURAL HISTORY

Amicus relies primarily on the Statement of Facts and Opinion Below sections of Defendant Willoughby's Petition for Certification, providing here only a succinct recitation of the most immediately relevant facts. First, the full text of the mediated settlement agreement is as follows (with emphasis added in bold; strike-throughs appear in the original):

Foreclosure Mediation Settlement Memorandum (Page 1) Docket No: F19159-06

GMAC v. Willoughby
Plaintiff's Name First Defendant's Name

The terms of this settlement memorandum were arrived at through mediation conducted on May 25, 2010 in settlement of the foreclosure action initiated by GMAC [herein lender] against Willoughby [herein borrower].

The parties agree that the foreclosure action is resolved upon the following terms, conditions and covenants:

- 1. Borrower is being offered a trial to permanent modification plan contingent on signed modification documents and an initial down payment. Borrower must make a down payment of \$6,000.00 made payable to Wealthbridge Mortgage and delivered to the office of Zucker Goldberg Ackerman LLC in Mountainside, NJ on or before 11am Monday June 7, 2010.
- 2. At that point lender will adjourn sale for 6 weeks, Lender to adjourn 28 days at a time as payments are made. All future payments are to be sent to the Servicer. There are no grace periods on any payment.
- 3. The loan will be amortized at 5% for 480 months making the new payment amount estimated at 1,678.48 PITI.
- 4. New payments start on July 6, 2010 in certified funds and are to continue on or before the 1st of each month thereafter. There are no grace periods.

- 5. The parties agree that when executed this mediation settlement memorandum shall be final, binding and enforceable upon all parties and resolves the lender's claim that the borrower's default under the terms of the note and mortgage permit the initiating of the foreclosure action. This memorandum shall be admissible in any action or legal proceeding to enforce its terms.
- 6. The pending foreclosure action will be dismissed without prejudice, subject, however, to the right of the lender, in the event that the borrower fails to fulfill the terms of this settlement memorandum, to move on or before one year from the date hereof to reinstate the complaint at the point previous processing ceased.
- 7. The parties agree that the terms of this mediation settlement memorandum are not confidential and will be filed with the foreclosure action and is, consequentially, a public document pursuant to Rule 1:38. In the event any document is required for recordation with the county clerk, the lender shall prepare the same at no expense to the borrower, provided, however, that any term or provision which deviate from the terms and provisions herein shall be null and void.
- 8. The parties acknowledge that: (1) they have reviewed this memorandum and understand and agree with the terms and provisions contained herein and enter into it freely; (2) if applicable, the mediator has acted solely as the scrivener and not as the attorney or advisor for either party.

/s/ Eric R. Parker, Esq. 5/25/10
Lender's Representative Signature Date
Eric R. Parker, Esq.
Zucker Goldberg Ackerman LLC
/s/ Tami Lynn Willoughby 5/25/10
Borrower's Signature Date

Foreclosure Mediation Settlement Memorandum (Page 2)

Docket No: F19159-06

GMAC v. Willoughby First Defendant's Name

The terms of this settlement memorandum were arrived at through mediation conducted on May 25, 2010 in settlement of the foreclosure action initiated by GMAC [herein lender] against Willoughby [herein borrower].

The parties agree that the foreclosure action is resolved upon the following terms, conditions and covenants:

- 1. The new estimated unpaid principal balance is \$215,365.30 after lender recapitalizes 32,764.28 in negative escrows and corporate advances.
- 2.71,736.39 in arrears will be put into a non interest bearing balloon that is payable upon maturity, refinance, or sale.
- 3. If all trial payments are made lender will make modification permanent.
- 4. If any payment is missed, lender will continue with foreclosure.
- 5. The parties agree that when executed this mediation settlement memorandum shall be final, binding and enforceable upon all parties and resolves the lender's claim that the borrower's default under the terms of the note and mortgage permit the initiating of the foreclosure action. This memorandum shall be admissible in any action or legal proceeding to enforce its terms.
- 6. The pending foreclosure action will be dismissed without prejudice, subject, however, to the right of the lender, in the event that the borrower fails to fulfill the terms of this settlement memorandum, to move on or before one year from the date hereof to reinstate the complaint at the point previous processing ceased.
- 7. The parties agree that the terms of this mediation settlement memorandum are not confidential and will be filed with the foreclosure action and is, consequentially, a public document pursuant to Rule 1:38. In the event any document is required for recordation with the county clerk, the lender shall prepare the same at no expense to the borrower, provided, however, that any term or provision which deviate from the terms and provisions herein shall be null and void.
- 8. The parties acknowledge that: (1) they have reviewed this memorandum and understand and agree with the terms and provisions contained herein and enter into it freely; (2) if applicable, the mediator has acted solely as the scrivener and not as the attorney or advisor for either party.

/s/ Eric R. Parker, Esq. 5/25/10
Lender's Representative Signature
Eric R. Parker, Esq.
Zucker Goldberg Ackerman LLC
/s/ Tami Lynn Willoughby 5/25/10
Borrower's Signature Date

[Da 0044-45] <u>See also Appendix</u>, Exhibit A; <u>Certification of Linda E. Fisher in Support of Motion to Appear as Amicus</u>, para. 6.

As is evident from the face of the settlement agreement, Defendant and Plaintiff executed both pages of the agreement on May 25, 2010. Nonetheless — and inexplicably — the Chancery Court found that no permanent mortgage modification existed because Willoughby supposedly had failed to sign the implementing documents [Da 0459]. The Appellate Division affirmed the Chancery Court's glaring factual error, stating: "Willoughby never accepted GMAC's offer of a permanent loan modification ... [because] [s]he never signed the documents tendered by GMAC to implement its offer ..." [Da 0462].

Defendant Willoughby also signed subsequent modification documents from Plaintiff GMAC and timely made all requisite payments. She made the \$6,000.00 down payment on June 7, 2010, and both parties executed an acknowledgement, which required the "[1]ender or servicer to send trial plan documents within two days of today's date" [Da 0049-50]. On June 25, 2010, Defendant executed the "trial plan documents," styled as a "forbearance agreement," sent from Wealthbridge on Plaintiff's behalf [Da 0017]. Pursuant to this agreement, Defendant Willoughby was required to make trial payments for eleven months. Although Plaintiff may not have countersigned this agreement, Defendant made all eleven trial

payments in full and on time, thereafter continuing to make timely monthly payments for an additional 16 months after the trial plan period had concluded, with all payments totaling \$58,790.69 [Da 0049, 0287, 0289, 0300, 0456]. She only stopped paying once Plaintiff began rejecting her payments [Da 0289, 0300].

Plaintiff confirmed Defendant Willoughby's satisfactory compliance with the trial period requirements three times [Da 0059, 0067, 0072]. Nonetheless, the terms of the permanent loan modification documentation subsequently tendered by Plaintiff to Defendant differed substantially and materially from those agreed upon in mediation. [Da 0062, 0067, 0072]. The June 7, 2011, offer increased monthly payments and shortened the loan term by about fourteen years [Da 0062]. The December 5, 2011 and May 23, 2012 offers also raised the interest rate by .5% [Da 0067, 0072]. Ms. Willoughby rejected these offers, since she had already accepted and executed the mediated agreement.

ARGUMENT

I. THIS PETITION PRESENTS AN IMPORTANT ISSUE FOR THIS COURT'S RESOLUTION CONCERNING RESPECT FOR SETTLEMENT AGREEMENTS REACHED IN THE NEW JERSEY FORECLOSURE MEDIATION PROGRAM.

This Petition for Certification concerns a foreclosure matter that was settled via the New Jersey Judiciary's Foreclosure Mediation Program (hereinafter "Mediation Program").

Notwithstanding the existence of an enforceable contract, Plaintiff GMAC Mortgage LLC (hereinafter "GMAC") reneged, refusing to honor the settlement and thereby undermining the Mediation Program. Created in 2008 to assist the Chancery Courts and Office of Foreclosure to resolve foreclosure cases, the Mediation Program has successfully mediated 17,548 cases, from its inception through June of 2015. See Notice to the Bar: Residential Mortgage Foreclosure Mediation Program - Rule Relaxation Order, dated Nov. 17, 2008, Glenn A. Grant, J.A.D.1; see also, Foreclosure Mediation Statistics Collected by the New Jersey Judiciary, January 2009 to June 2015, included in the Appendix as Exhibit B; see also Certification of Linda E. Fisher in Support of Motion to Appear as Amicus, para. 6.

To a fair degree, the Mediation Program has been achieving its stated purpose:

Whereas, a residential mortgage foreclosure mediation program will provide a neutral forum for certain residential borrower-homeowners in foreclosure and their lenders to work out new mortgage terms or other agreements mutually acceptable to both the borrower-homeowners and the lenders so that, where possible, residential borrower-homeowners may remain in their homes . . .

See Notice, supra.

¹Available at

https://www.judiciary.state.nj.us/notices/2008/n081120a.pdf (last accessed July 29, 2015).

An effective mediation program is needed now more than ever, as New Jersey continues to lead the nation in foreclosure. According to RealtyTrac, "New Jersey foreclosure activity in the first half of 2015 increased 24 percent from a year ago, boosting the state's foreclosure rate to second highest nationwide." The Chancery Courts and the Office of Foreclosure have struggled for years to handle the constant and growing influx of foreclosure cases, and there is no end in sight. A fully functioning foreclosure alternative, such as the Mediation Program, can help courts manage their foreclosure dockets, while also benefitting borrowers, lenders, communities, and the housing market in this State. See Lydia Nussbaum, ADR's Place in Foreclosure: Remedying the Flaws of A Securitized Housing Market, 34 Cardozo L. Rev. 1889, 1953 (2013).

The Program can only work effectively, however, if parties abide by commitments entered into during mediation sessions. In the matter at hand, this was not the case, as Plaintiff GMAC repeatedly and unilaterally altered the material terms of the settlement agreement.

Inexplicably, the lower courts overlooked the existence of the fully executed mediation agreement (as well as performance by the homeowner) and found none existed. Had the lower courts

² Available at http://www.realtytrac.com/news/foreclosure-trends/midyear-2015-foreclosure-market-report/.

accurately apprehended the facts, they might have reached a different result, but the broader, unfortunate consequence of their erroneous decisions is subversion of the Mediation Program. This Court should grant certification because doing so would fortify the Mediation Program and signal to the lower courts that it is vital to support the Program through upholding its processes to enable mortgage modifications.

Permitting foreclosing lenders to disregard voluntary settlements incentivizes servicing banks' dysfunction, stalling, and gaming of the system. Servicers demonstrate disrespect towards the mediation process in multiple ways, ranging from losing documents and requiring repeated resubmissions, see National Consumer Law Center, Survey Reveals Ongoing Problems with Mortgage Servicing (May 2015), available at http://www.nclc.org/images/ pdf/foreclosure mortgage/mortgage_servicing/ib-servicing-issues-2015.pdf; John W. Schoen, CNBC, Banks Slow to Clean Up the Mortgage 2103), available at http://www.cnbc.com/ (June 14, Mess, id/100807444; Center for Responsible Lending, Top Ten Servicing Abuses, available at http://www.responsiblelending.org/mortgagelending/tools-resour-ces/top-ten-mortgage-servicing-abuses.html, assigning insufficiently trained employees to evaluate to borrowers' eligibilities, see Note 3, infra, declining to make trial modifications permanent when borrowers comply with all conditions, see infra at 11-12, and - as occurred here - failing

to honor settlement agreements. Similar practices occur across the country, as exemplified by the Consumer Financial Protection mortgage complaints, available Bureau's database of http://www.consumerfinance.gov/complaintdatabase/; the New Jersey experience is no different. Id. Foreclosure defense attorneys and housing counselors in New Jersey have been sharing these experiences for many years. See Certification of Linda E. Fisher in Support of Motion to Appear as Amicus, paras. 3-4.

Even though modifications enable borrowers to get back on track with payments, and simultaneously help investors preventing costly foreclosures, see Center for Responsible Lending Report, Fix or Evict? Loan Modifications Return More Value than Foreclosures (Mar. 23, 2011), available at http://www.responsiblelending.org/mortgage-lending/researchhandle analysis/fix-or-evict.html, the servicer banks that mortgage defaults frequently have little interest in facilitating for this disinterest include: modifications. Reasons servicers often make more money by foreclosing rather than modifying, see Diane Thompson, Foreclosing Modifications: Servicer Incentives Discourage Loan Modifications, 86 Wash. L. Rev. 755 (2011), that cost-cutting measures have resulted in untrained employees regularly committing errors

in handling

modifications³; that the dysfunction of the mortgage servicing industry creates systemic gridlock, and that financial institutions' excessive focus on short-term result often ignores the interests of borrowers, homeowners and communities. See Adam J. Levitin and Tara Twomey, Mortgage Servicing, 28 Yale J. on Reg. 1 (2011); see generally Lynne Dallas, Short-Termism, the Financial Crisis, and Corporate Governance, 37 J. or Corporation Law 264 (2011).

Of particular relevance are cases concerning servicers' refusals to make trial modifications permanent, even when borrowers have complied with all conditions and the trial modification contracts specify that modifications shall be made permanent.

Recently, in <u>Arias v. Elite Mortgage Service</u>, 439 N.J.Super. 273 (App. Div. 2015), the Appellate Division held that language in a trial modification plan required the lender to make the modification permanent once the borrower complied with the requisite conditions, such as timely payment. The relevant language included:

If I am in compliance with this Trial Period Plan (the "Plan") and my representations in Section 1 continue to be true in all

The "Burger King Kids" - employees who process documents and handle customer service at servicing banks - frequently lack the education, training and time to accurately process mortgage documents. See Eric Dash and Nelson D. Schwartz, Bankers Ignored Signs of Trouble on Foreclosures, New York Times, Oct. 13, 2010.

material respects, then the Servicer will provide me with a Home Affordable Modification Agreement ("Modification Agreement"), as set forth in Section 3.

In turn, Section 3 provides, in pertinent part, that the Servicer will determine the amounts of unpaid interest and other charges to be added to the loan balance and determine "the new payment amount." This section then repeats that:

If I comply with the requirements in Section 2 and my representations in Section 1 continue to be true in all material respects, the Servicer will send me a Modification Agreement for my signature (emphasis added).

Id. at 278.

See also Wigod v. Wells Fargo Bank, NA, 673 F.3d 547 (7th Cir. 2012) (language in trial modification agreement and satisfaction of trial plan conditions may require lender to offer permanent modification).

Similarly, the settlement agreement here specifies in paragraph 3 on the second page that, "If all trial payments are made lender will make modification permanent," and in paragraph 5 that, "The parties agree that when executed this mediation settlement memorandum shall be final, binding and enforceable upon all parties." [Da 0044-46].

In cases involving a mediated agreement, such as the case at bar, the deleterious effects of refusal to honor the agreement expand to encompass the mediation process itself, resulting in utter disregard and disrespect for the Foreclosure Mediation Program. This, notwithstanding the policy and purpose behind New Jersey's Mediation Program to assist homeowners who face loss of

their homes and to achieve a workout agreement benefitting all stakeholders.

Moreover, honoring mediated agreements furthers the strong New Jersey policy of favoring dispute resolution. See Willingboro Mall, Ltd. v. 240/242 Franklin Ave., L.L.C., 215 N.J. 242, 253-4 (2013); see also State v. Williams, 184 N.J. 432, 441, 446 (2005). Here, no compelling circumstances exist to dishonor the agreement. See Nolan v. Lee Ho, 120 N.J. 465, 472 (1990). To the contrary, compelling circumstances exist to honor it, and thereby buttress the Mediation Program. This case thus presents an important issue for this Court's certification.

II. FORECLOSURE MEDIATION PROGRAM FORMS SHOULD BE RESTYLED.

An additional issue merits consideration: the Mediation Program Completion Report in this case includes a checked-off box entitled "Provisional Settlement - No Need to Reschedule Mediation (Case Not Dismissed)." See Appendix, Exhibit A; Certification of Linda E. Fisher in Support of Motion to Appear as Amicus, para. 6. This boilerplate nomenclature is incoherent and not entirely applicable to cases such as Ms. Willoughby's. The form therefore should be revised to include, at a minimum, an additional option entitled "Final Settlement (Case Not Dismissed)." The latter option would have been appropriate here, since the terms indicate

a final settlement was reached, but the case was not dismissed, pending Ms. Willoughby's compliance with and performance of additional conditions, which indeed occurred. Amicus proposes the addition of a control date to monitor continuing compliance by all parties with settlement terms, and to require final action by a specified time; failure to comply would permit dismissal for lack of prosecution under New Jersey Rule of Court 4:64-8.

CONCLUSION

For the foregoing reasons, this Court should accept Certification in this matter and reverse the opinion of the Appellate Division.

Respectfully submitted,

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