Prescription Drug and Medical Device Promotion and Scientific and Educational Activities

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Today's Topics

I. Advertising and Promotion: Overview of Regulation and Key Requirements

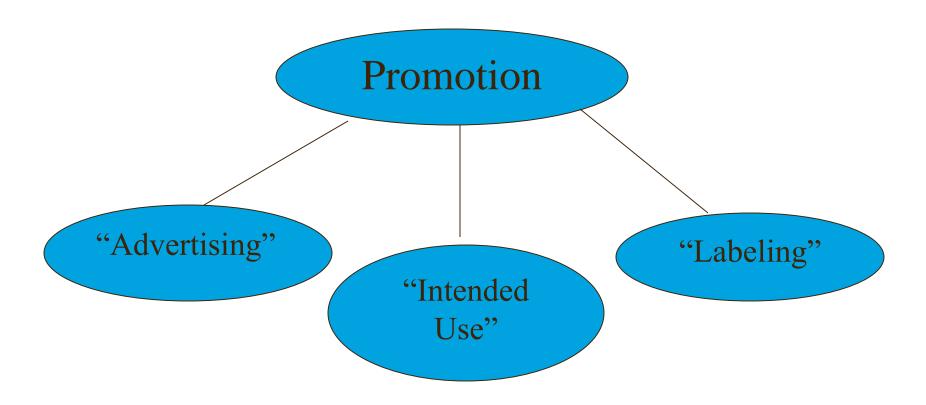
- II. Specific Topics in Advertising and Promotion
 - A. Pre-Launch Activities: Risk Areas
 - B. Medical Congresses and Advisory Boards
 - C. Social Media

III. Questions

I.A. Fundamentals: Overview of Regulation

Promotion: Broad Authority

• FDA regulates drug and device promotion via its authority over "advertising," "labeling" and "intended use"



Promotion: Broad Authority (cont'd)

"Advertising"

Defined in drug regulations to include:

- print advertisements in journals, magazines, other periodicals, and newspapers, and
- broadcast advertisements on media such as radio, television, and telephone communications systems.

(See 21 C.F.R. 202.1(1)(1))

Promotion: Broad Authority (cont'd)

- "Labeling"
 - "All written, printed, or graphic matter upon an article or container or accompanying such article"
 (FDCA § 201(m); see also 21 C.F.R. 202.1(1)(2))
 - Broadly interpreted to include any information that <u>supplements or explains</u> a drug or device and is disseminated by or for the manufacturer
 - Examples include videos, conference materials, reprints, formulary kits, press releases, Internet

Promotion: Broad Authority (cont'd)

- Evidence of manufacturer's "intended use"
 - Implicates approval/clearance requirements
 - Per regulation:

"...The intent is determined by such persons' expressions or may be shown by the circumstances surrounding the distribution of the article. This objective intent may, for example, be shown by labeling claims, advertising matter, or oral or written statements by such persons or their representatives. ..."

(21 C.F.R. 201.128; 21 C.F.R. 801.4) (but revision proposed in 2015)

Promotion: Complex Landscape

- Together with broad regulation, surveillance is active (FDA, physicians ("Bad Ad" program), competitors, whistleblowers)
- First Amendment and practice-of-medicine are important checks; boundaries evolving and rules not always clear
 - FDA has "front burner" initiative to review its policies in light of recent, adverse 1st A jurisprudence (e.g., Amarin (2016), Pacira (2015), Vascular

Solutions (2016)): shift from "off-label" speech to "truthful and non-misleading"?

Promotion: Noncompliance is Consequential

- Stakes are high for promotional noncompliance
 - Warning Letters, untitled letters
 - Seizure, injunction, civil penalties
 - Prosecution (civil/criminal)/settlement
 - Various legal theories (FDCA, FCA, AKS, state laws)
 - Corporations and/or individuals
 - Strict liability
 - Debarment/exclusion (HHS, FDA)
 - Private litigation





FOR IMMEDIATE RELEASE

Thursday, September 3, 20

Genzyme Corporation to Pay \$32.5 Million to Resolve Criminal Liability Relating to Seprafilm

Sanofi Subsidiary Admits Unlawful Conduct and Agrees to Enhance its Compliance Program

Genzyme Corporation, a wholly-owned biotechnology subsidiary of French pharmaceutical company Sanofi, agreed today to resolve criminal charges that it violated the federal Food, Drug and Cosmetic Act (FDCA) with regard to the unlawful distribution of Seprafilm, a surgical device it markets and promotes, the Justice Department announced.

The New York Times

Regulators say the ads overstated the drug's ability to improve women's moods and clear up acne, while playing down its potential health risks. Under a settlement with the states, Bayer agreed last Friday to spend at least \$20 million on the campaign and for the next six years to submit all Yaz ads for federal screening before they appear.

COLORADO ATTORNEY GENERAL REACHES \$35 MILLION SETTLMENT WITH PFIZER CONCERNING RAPAMUNE®

08/06/2014

42 State Attorneys General Allege Pfizer's Off-Label Marketing Violated FDA Warning

June 12, 2014: Supreme Court Holds Lanham Act Action is Not Pre-empted by FDA Regulation

I.B. Fundamentals: Key Requirements and Risk Areas

Fundamentals: Key Requirements

- Promotional activities for drugs and devices must:
 - Be consistent with FDA approval Provide <u>fair balance</u>

 (<u>not "off-label"</u>) (adequate risk information)
 - Not be false or misleading Be adequately substantiated
- Examples of violative promotion in prescription drug advertising regulations. (See 21 C.F.R. 202.1(e)(6) and (7)).
- Submission requirements for prescription drugs (Form 2253).

^{*} Additional general labeling requirements at 21 C.F.R. 201 (drugs) and 801 (devices); 21 U.S.C. 352(n) (DTC drug ads)

Examples: Off-Label Promotion (Lack of Adequate Directions for Use)

- Approved product for unapproved condition or unapproved population
- Approved product beyond limitation(s) in approved indication
- Unapproved dosage or dosing regimens
- Screening vs. diagnosis
- Treatment vs. prevention
- General vs. specific use (devices)

Example: Lack of Fair Balance (2015 Warning Letter)

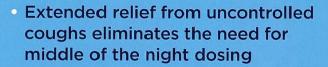


TUSSICAPS provides powerful, sustained, and affordable cough and cold relief in a capsule



 Efficacious, safe, and proven combination of ingredients provide cough and cold symptom relief







TUSSICAPS is dosed every 12 hours

This brochure is the property of ECR Pharmaceuticals and is to remain in the representative's possession. Appropriate product labeling should accompany discussions with the healthcare professionals and distribution of product samples.

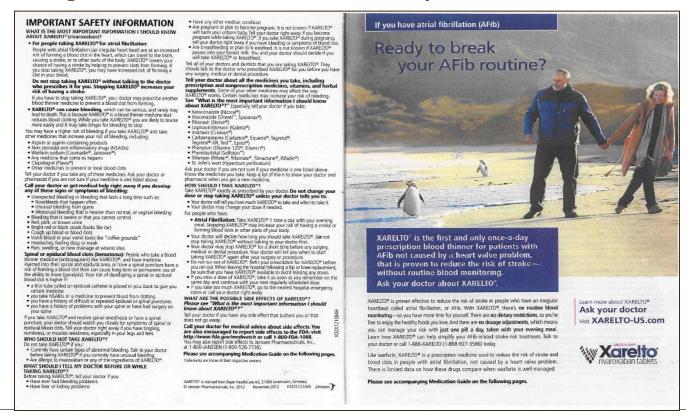


The four page sales aid is misleading because it includes numerous efficacy claims for TussiCaps, but fails to include **any** risk information about the product. We note that the

Example: Lack of Fair Balance

 Risk disclosure must be adequate in terms of content and also presented with comparable prominence to and integrated with benefit information.

U.S. Food an Drug Administration, "Draft Guidance for Industry: Presenting Risk Information in Prescription Drug and Medical Device Promotion" (May 2009).



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Example: Inadequate Risk Information



Public Health Service

Food and Drug Administration

Dr. James Pan, PharmD Associate Director, Regulatory Affairs Forest Laboratories, Inc. Harborside Financial Center Plaza V, Suite 1900 Jersey City, NJ 07311

RE: NDA # 022522 Dailresp[®] (roflumilast) tablets MA # 64

Dear Dr. Pan:

This letter notifies Forest Laboratories, Inc. (Forest) that the Promotion (OPDP) of the U.S. Food and Drug Administratoral statements made by Forest sales representatives on professional, regarding its drug Dallresp[®] (roflumiliast) tat as a complaint to the OPDP Bad Ad Program. The sales false or misleading because they broaden the indication; Dallresp. Thus, this promotional activity misbrands Dallre Drug, and Cosmetic Act (FD&C Act), 21 U.S.C. 352(f)(1).

Background

Below are the Indication, limitations of use, and summary common risks associated with the use of Daliresp. 1

According to its FDA-approved product labeling (PI):

Dailresp[®] is indicated as a treatment to reduce the patients with severe COPD associated with chroni exacerbations.

Imitations of Use

Dailresp is not a bronchodilator and is not indicate bronchospasm.

Dailresp is also associated with serious risks, as reflecte contraindicated in patients with moderate to severe liver contains Warnings and Precautions regarding psychiatric "[While the sales representatives responded to direct questions regarding the risks...in a manner which is consistent with the...PI, these risks were **immediately downplayed** with anecdotal claims regarding other physicians who have prescribed the drug, were pleased with it, and were not reporting any adverse events. Furthermore, [they] minimized the risk of weight loss by indicating that this adverse reaction may actually be beneficial in COPD patients who are overweight." (2012)

¹ This information is for background purposes only and does not necessarily represent the risk informa should be included in the promotional activity cited in this letter.

Reference ID: 3167700

Example: Other "False or Misleading" Representations – Implied Superiority

- Example: 2015 FDA Untitled Letter



• Misleadingly implies that Surfaxin (synthetic surfactant) is superior because it has "evolved" from more primitive, animal-derived surfactants.

Example: Other "False or Misleading" Representations - Overstatement of Efficacy

- Testimonials or patient experiences often draw objection.
 - Suggest 'better than average' results. "Only patients with good outcomes have testimonials." (Deborah Wolf, Center for Devices, FDA)
 - Disclaimers ("individual results may vary") not sufficient.
 (Cf. FTC, Guides Concerning the Use of Endorsements and Testimonials in Advertising (16 C.F.R. Part 255)
 - Also, "While these statements may be an accurate reflection of [patient's] own experience...[t]he personal experience of a...patient...does not constitute...evidence" adequate to substantiate product effectiveness. (FDA Warning Letter 2009)

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 May also overstate product benefits (e.g.., effects on not only disease but also broader quality of life).

Example: Misleading Characterization of Risk

- YouTube video for surgical sedative (Jan. 2016 FDA letter) company cited for describing risk information as a benefit:
 - Presented side effect of "arousability" as a benefit that "makes it different than other sedatives."
- Similar activity subject of government investigations and settlements, e.g.,
 - 2009 settlement involving promotion that characterized weight gain and obesity as benefits among elderly, rather than adverse events
 - Similar approach for somnolence ("5 (mg) at 5 (pm)")

Adequate Substantiation

- Promotional claims of treatment benefit generally require support by adequate and well-controlled clinical studies (See 21 C.F.R. 202.1(e)(4)(ii)(b))
 - "Substantial evidence" standard for prescription drugs (2 studies usually required)
- Different standard for healthcare economic information (competent and reliable evidence) (See FDCA section 502(a))
 - Draft guidance anticipated

"Adequate Substantiation" as Applied

- Evidence deemed inadequate to support clinical claims is frequently cited in compliance letters:
- Open-label studies
- In vitro or preclinical data (even with disclaimer 'clinical significance unknown')
- Post-hoc subgroup analyses
- Meta-analyses
- Retrospective analysis of published study or literature review
- Comparative claims not supported by head-to-head clinical trials (e.g., cross-label comparisons)

- Results from unplanned analyses or endpoints not specified in study protocol (including specification of conditions for a positive study conclusion)
- Composite endpoints as support for effect on any individual component of the endpoint
- Reported assessments (patient-reported outcomes (PROs), clinician-reported outcomes (ClinROs), or observer-reported outcomes (ObsROs) not based on measurement instruments with design or content validity

II.A. Pre-Launch Activities: Risk Areas

Pre-Launch Activities: Overview

- General rule: pre-approval / pre-clearance promotion prohibited.
- Some exceptions for limited promotion; also, some activities permitted because not promotion.
 - * "Scientific Exchange"

- * Institutional advertising
- * Responding to "unsolicited requests" * "Coming Soon" ads
- * "Disease Awareness" communications * Trade Show policy
 - (devices)

* Investor-directed information

* Clinical investigations (recruitment, training)

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Permitted Pre-Launch Promotion

- "Coming soon": name of product; no suggestion of safety, efficacy or intended use; not if boxed warning likely, or
- "<u>Institutional</u>": describes therapeutic area but does not name product
- <u>Trade show display</u> for devices pending 510(k) clearance (FDA Compliance Policy Guide 300.600) display only; no orders or sale

Disease State Advertising

- Disease awareness advertising is "unbranded" (*i.e.*, not labeling or advertising for a product) and, thus, not subject to FDA requirements, if the information does not:
 - Mention a particular product or
 - Include any representation or suggestion about a particular product.
- Issue is if/when a communication is considered to identify a particular product:
 - Communication close in place or time to product piece?
 - Communication "perceptually similar" to product piece?

Communications About Investigational Products/Uses: Risk Areas

- · "Promotion" vs "scientific exchange"
 - 21 C.F.R. 312.7: "This provision is not intended to restrict the full exchange of scientific information...including dissemination of scientific findings in scientific or lay media. Rather, its intent is to restrict promotional claims of safety or effectiveness...for a[n] [investigational use...."
- Watch out for communications about investigational products in press releases, video news releases, Internet, podcasts
 - Form 2253 identifies these as categories of promotional labeling/advertising requiring submission

Example: 2013 Untitled Letter to CBA Research

- Issue: "Positive and definitive conclusions"
 - Contrast with "unbiased and scientific reporting of...newly available clinical data" (FDA. 1998 Warning Letter to Eli Lilly)
- FDA objected to website discussion with conclusions such as:
 - "...[A]chieves the required therapeutic concentration necessary to reverse multidrug resistance in the clinical setting."
 - "NO SIGNIFICANT OR LASTING TOXIC SIDE EFFECTS
 [CBT-1] had <u>a very favorable adverse event profile</u>."
 - "Eight Phase I and II clinical trials...**showed efficacy**...in multiple cancers."
 - Preclinical and Clinical <u>research has consistently demonstrated the</u> <u>potential for CBT-1 to be safe and effective</u>. The drug is safe, well tolerated...and has produced clinically objective responses...."

Investigational Products/Uses: Other Risk Areas

- Phrasing promotional in tone ("could be a game changing medication" or "breakthrough," "first in class")
- Terms associated with approved/proven products ("treatment," "indications")
- Comparing investigational product to approved product ("at least three times more sensitive...than commercially available biochemical markers," "hopeful that the label will allow us to demonstrate a clear advantage over the market leader")
- Statements in lay media (versus communications strictly to investors)
 - e.g., 2015 FDA letter regarding CEO interview on Lifetime morning show
 - Caution still appropriate for investor-directed communications (2013 FDA Warning Letter regarding CEO statements on "Fast Money"))
- Failure to disclose material limitations or adverse events
- Misleading statements about clinical trial results (e.g., presenting results from unplanned subgroup analysis when pre-specified endpoints not met)
- Devices: training, live case presentations (see April 2014 FDA draft guidance)

"Scientific Exchange"

- Full scope unclear, but FDA evaluating how to define; intends to issue guidance.
- Areas of established guidance:
 - Sponsorship of 3rd party CME (activities independent of sponsor influence are nonpromotional). See *Guidance* for Industry: Industry-Supported Scientific and Educational Activities (Nov. 1997)
 - Responding to unsolicited requests.
 - Dissemination of "off-label" publications.

Guidance on Responding to Off-Label Inquiries (Dec. 2011)

- Draft Guidance for Industry: Responding to Unsolicited Requests for Off-Label Information About Prescription Drugs and Medical Devices
- Companies may not promote off-label uses, but may respond to *unsolicited* questions about off-label uses.
- Examples of solicited requests provided, such as:
 - Promotional presentation of off-label data by paid speakers or MSLs
 - Commercial exhibits announcing new uses for products
 (e.g., "Coming Soon, a new use for Product X")
 - Encouragement of users to post testimonials or videos on off-label uses (e.g., on YouTube)

Responding to Off-Label Inquiries (ct'd)

- Distinguishes between "public" and "non-public" inquiries
- Any public response should be limited to providing:
 - A statement that the question pertains to unapproved/uncleared use of the product;
 - Contact for medical or scientific department to obtain more information;
 - A disclosure of the responder's involvement with the company; and
 - A mechanism for accessing the FDA-approved labeling for the product.

• Private responses should:

- Be tailored to the specific question, non-promotional, truthful, non-misleading, accurate, balanced, and scientific;
- Be documented;
- Include complete copies (reprints), FDA-required labeling, and statement that FDA has not approved the use; and
- Include disclosure of approved indications, list of references, and all important safety information.

Guidance on Disseminating Off-Label Publications (Feb. 2014)

- Draft Guidance for Industry: Distributing Scientific and Medical Publications on Unapproved New Uses Recommended Practices
- Provides "safe harbor" for affirmative distribution of certain scientific/medical journal articles, reference texts, or clinical practice guidelines (CPGs) discussing off-label use(s) to health care professionals or health care entities
 - Does not allow dissemination to patients/consumers
 - Does not address dissemination of information regarding products without any FDA approval
 - Numerous conditions for dissemination to assure quality of information and independence from manufacturer influence (e.g., disclosure of authors' financial interests and off-label nature of information, separation from promotional activity, provision of countervailing information).

II.B. Medical Congresses, Advisory Boards

Congress Considerations

Congresses are common target of scrutiny



DEPARTMENT OF HEALTH & HUMAN SERVICES

Public Health Service

Food and Drug Administration Rockville, MD 20857

TRANSMITTED BY FACSIMILE

Mr. Charles Davis Senior Director, Regulatory Affairs Maxim Pharmaceuticals, Inc. 8899 University Center Lane, Suite 400 San Diego, CA 92122

Promotional Activities at the 37th ASCO Annual Meeting

On May 12, 2001, DDMAC observed one of Maxim's employees at your exhibit booth explaining to visitors the following about histamine dihydrochloride:

"Phase III studies are showing a doubling of survival. I would love to tell you more but I can't in case your with the FDA."

Maxim's representations, DDMAC considered the matter closed.

Despite Maxim's assurance that it would not promote histamine dihydrochloride as safe or effective prior to approval, DDMAC has become aware that Maxim is continuing to conduct similar promotional activities for histamine dihydrochloride that are in violation of the Federal Food, Drug, and Cosmetic Act (Act) and its implementing regulations. Specifically, DDMAC observed Maxim promoting histamine dihydrochloride as safe and effective at the 37th American Society of Clinical Oncology (ASCO) Annual Meeting held in San Francisco, California. Similar promotional claims were also found on your website www.maxim.com

Congress Considerations

- Commercial and scientific/medical information booths are closely monitored; usual requirements apply.
 - e.g., 2015 FDA letter: exhibit banner must include risk information;
 statement to see booth representative not sufficient
- Off-label/investigational product information permitted if:
 - In response to unsolicited requests: refer to medical affairs booth or department per FDA guidance
 - Disseminated from medical booth per FDA guidance
 - At separate booth for ex-US uses/audiences where product/use approved abroad and Congress includes global participants
- Sponsors accountable for speaker and investigator statements
 - e.g., 2015 FDA letter: study sponsor cited for promotion by study partner

Advisory Board/Consultancies

Selected key principles:

- Legitimate need for consultant pre-defined
- Number of HCPs retained is not greater than reasonably necessary
- Written contract documents nature and basis for payment
- Compensation reasonable and based on fair market value ("FMV")
- Venue and circumstances of any meeting are conducive to the services, and activities related to the services are primary focus of the meeting
- In case of speakers, training and other guardrails to ensure compliance with promotional requirements is essential.

<u>See</u> PhRMA and Advamed Codes, OIG Compliance Program Guidance for Pharmaceutical Manufacturers

II.C. Social Media

2014 FDA Draft Guidances on Social Media

- Regulatory Requirements / Responsibility for Social Media Content
- Correcting Misinformation
- Character Space Limitations

<u>Backdrop</u>: Warning and Untitled Letters have issued over the years on FDA's principle 'It's the message, not the medium.'

FDA Draft Social Media Guidance Character Space Limitations

- FDA Draft Guidance, Internet / Social Media Platforms with Character Space Limitations Presenting Risk and Benefit Information for Prescription Drugs and Medical Devices (June 2014).
- Applies to promotional communications on an internet or social media platform with character limitations. E.g.,:
 - Tweets on Twitter (140 character limit)
 - Online paid search links (e.g., Google sponsored links)

Key Points

- Benefit information should be accurate, non-misleading and reveal material facts.
- If benefits are discussed, most serious risks should be too with comparable prominence and in same tweet/communication.
- Include direct link to complete risk information.
 - URL should indicate risk information
- Communicate both proprietary (trade or brand) name and established name (i.e., generic name) within the character-limited communication.
- Depending on indication and risks, Twitter and other characterlimited communications may not be a "viable promotional tool" for all products.

June 2014 Untitled Letter – Sponsored Links

• Subject: Google Sponsored Links for hepatitis drug.

Hepatitis B Prevention – viread.com

www.viread.com/TreatingHBV

Looking for A Hep B Treatment Option? Click to Learn More?

- Omission of risk information
 - No risk information (including Boxed Warning)
 - Link to product webpage insufficient
- Failure to include established name for drug
- Failure to submit under Form FDA-2253

Other FDA Draft Social Media Guidance

- Draft Guidance, Fulfilling Regulatory Requirements for Postmarketing Submissions of Interactive Promotional Media (Jan. 2014)
 - Provides guidance on submitting Form 2253 (and 2301) for social media content over which company "exerts influence"
- Draft Guidance, Internet / Social Media Platforms: Correcting Independent Third-Party Misinformation about Prescription Drugs and Medical Devices (June 2014)
 - Provides guidelines for voluntary correction of misinformation disseminated by independent third parties
 - Corrections in line with guidelines will not be cited for noncompliance with advertising/labeling requirements.
- Guidance planned for 2016 on links to third-party sites

In Closing....

Takeaways

- Advertising and promotion regulation is complex and evolving
 - Application of general concepts to particular pieces and facts can be nuanced
 - Many watchdogs and interested parties.
- Procedures and training are critical.
- FDA compliance letters and facts underlying other reported enforcement provide best public source of current interpretations.
- An outside "reality check" and benchmarking can be helpful.

Questions? Thank you.